



# Allerdale Borough Council

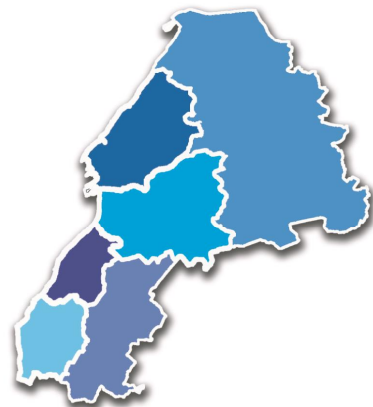


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## Local Development Scheme (LDS)

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September 2018



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## INTRODUCTION

- 1.1 The Local Development Scheme (LDS) sets out the timetable for preparing documents to be included in the Local Plan. Progress on the preparation of each document will be monitored and reported in the Council's Annual Monitoring Report. Both documents can be viewed on our website [www.allerdale.gov.uk/localplan](http://www.allerdale.gov.uk/localplan)
  - 1.2 This Local Development Scheme will replace the current one produced in June 2018. The main milestones since the publication of the last LDS was the adoption of the Developer Contributions Supplementary Planning Document and a further focussed consultation on the Local Plan (part 2).
- 2.0 What is a Local Plan?**
- 2.1 The Local Plan is a collection of documents that make up the statutory development plan for the Local Planning Authority (LPA). In the case of Allerdale, this is the area outside the Lake District National Park. The plan sets out a strategy and policy framework to guide development and allocates sites for such uses as housing, employment and retail.
  - 2.2 The Local Plan is made up of a number of individual Local Plan Documents called Development Plan Documents (DPD) and Supplementary Planning Documents (SPD). Development Plan Documents go through public consultation and independent examination before they can be adopted. Supplementary Planning Documents add detail and guidance on how local plan policies are applied. They go through public consultation but can be adopted without going through independent examination.
  - 2.3 The Local Plan must be in general conformity with the Government's National Planning Policy Framework which contains a Presumption in Favour of Sustainable Development.
  - 2.4 Local Plan Documents are subject to Sustainability Appraisal (SA) to consider the economic, social and environmental effects. This is published alongside the Development Plan Documents and forms part of the independent examination.
  - 2.5 Local Planning Authorities are under a Duty to Co-operate which requires them to actively engage and work jointly on strategic matters. The Council co-operates

actively and on an on-going basis with the National Park Authority, neighbouring district/city councils of Carlisle, Copeland, South Lakeland and Eden as well as with Cumbria County Council, government agencies and infrastructure providers to ensure that strategic and cross boundary issues and priorities are reflected in the local plan.

2.6 Under the Localism Act, local communities can prepare their own neighbourhood plans. Where these conform with the Council's Local Plan, have gone through independent examination and are supported by a referendum, they become part of the development plan.

2.7 The procedure for the preparation and review of local plans is set out in The Town and Country Planning (Local Planning) (England) 2012 Regulations.

### 3.0 **Allerdale's Local Plan**

3.1 Allerdale's Local Plan (for the area outside the National Park) covers the period 2011-2029 and is made up of two parts:

#### 3.2 **Local Plan (part 1)**

Adopted in July 2014 it sets out how much development is proposed and broadly where it will be built. It also includes strategic and development management policies to guide the determination of planning applications.

#### 3.3 **Local Plan (part 2)**

Currently in preparation, this document will allocate land for development, such as housing and employment, in line with the strategy set out in the Local Plan (part 1). Additional policies will be included to help delivery. Revisions to Policies S8 Affordable Housing and S17 Tourism, Coastal and Countryside Recreation and S19 Renewable Energy and Low Carbon Technologies will be in Local Plan (part 2).

#### 3.4 **Saved Local Plan Policies**

Some policies in the Allerdale Local Plan (1999) and Allerdale Local Plan first alteration (2006) have been saved and therefore still remain part of the Development Plan. It is the intention that these policies will be superseded once the Local Plan (part 2) has been adopted.

### **3.5 Policies Map**

The Policies Map that accompanies the Local Plan shows designations, policies and allocations from the Local plan parts 1 and 2. The Policies Map evolves in parallel with the Development Plan Documents, with designations being added and obsolete designation being deleted as appropriate.

### **3.6 Cumbria Mineral and Waste Local Plan 2015-2030**

This local plan is produced by Cumbria County Council as minerals and waste planning authority. This local plan sets out planning policy for assessing proposals for mineral extraction and waste management development for those areas outside the National Park. It was adopted in September 2017.

### **3.7 Supplementary Planning Documents**

Supplementary Planning Documents (SPD) provide further guidance on specific sites or complex issues and are linked to specific local plan policies. An SPD is a material consideration in planning decisions.

### **3.8 Existing Supplementary Planning Documents**

Cumbria Wind Energy SPD (July 2007)

Cockermouth Conservation and Design Guide SPD (January 2008)

Conservation Areas SPD (January 2016)

Developer Contributions SPD (July 2017)

### **3.9 Proposed Supplementary Planning Documents**

Design SPD

Green Infrastructure SPD

### **3.10 Statement of Community Involvement**

The Statement of Community Involvement sets out how the Council will engage with the community and other stakeholders in the preparation of the local plan and the

determination of planning applications. The current version was adopted in 2010.

#### 4.0 **Long term**

In the long term the Council intends to produce a single local plan, combining both part 1 and 2. Work on a single local plan is likely to commence once Local Plan (part 2) has been adopted.

#### 5.0 **Work Programme**

The following documents will be produced over the next three years:

##### **Local Plan (part 2)**

**Policies Map:** The Policies Map will be updated as part of Local Plan (part 2)

##### **The Council also intend to adopt the following SPDs**

Design SPD

Green Infrastructure SPD

##### **Review of Local Plan**

A review of the local plan will commence once the site allocation work is complete

#### 5.1 **Other areas of work**

Review the Statement of Community Involvement (adopted in 2010).

Community Infrastructure Levy- explore the scope and develop options for a

Community Infrastructure Levy

5.2 Appendix 1 sets out a full schedule of all proposed new Development Plan Documents to be prepared by the Council, together with their role and content, geographical coverage, and the main milestones to adoption. This schedule should be read in conjunction with the individual profiles at Appendix 2, which provide further information.

5.3 At Appendix 3 is a Gantt chart providing an overview of the timetable and project management for preparing the new Development Plan Documents.

5.4 Each new Development Plan Document will include a statement outlining to what extent it replaces saved policies.

## 6.0 **Collecting the Evidence Base and Background Studies**

In preparing for the Local Plan, the Council has undertaken a number of background studies. The studies carried out to date which remain relevant are listed below, together with other existing strategies and plans which form part of the evidence base for production of the Local Plan. The need for further studies or updates of the existing studies will be kept under review as work on the Local Plan progresses.

Allerdale Retail study (2015).

Allerdale Housing Study (2016)

Strategic Housing Land Availability Assessment (2013)

Viability Study Commissioned to assess site allocations September 2018

Open space assessment and playing pitch strategy (2014)

Allerdale Strategic Flood Risk Assessment August (2018).

West Cumbria Employment Sites Review 2009; update completed February (2012).

Employment land and workspace study (2016)

Renewable Energy Capacity Study; completed (2011)

Cumulative Impact of Vertical Infrastructure (2014)

Gypsy and traveller Accommodation needs assessment (2013)

Travelling Showpeople Accommodation Assessment Update (2018)

Allerdale transport Improvement Study (2018)

In addition to these, the following policy documents, prepared by others or in partnership are important contributions to the evidence base;

Strategic economic plan (2014-2024) (Cumbria LEP)

Solway Coast AONB Management Plan;

## 7.0 **Scope for Joint Working with Other Local Planning Authorities**

There is a long history of joint working between the Local Authorities in Cumbria, in particular around the production of evidence base. The current projects are

Update to the Strategic Flood Risk Assessment

Working with the county council to produce an Infrastructure Delivery Plan

At present Allerdale is represented on the following County-wide working groups:

- Cumbria Development Plan Officers Group (DPOG)
- Cumbria Development Control Officers Group (DMOG)

## 8.0 **Monitoring and Review**

The Council is required to monitor how effective its policies and proposals are in meeting the vision of the Core Strategy (when prepared). The Council will undertake monitoring on a continual basis published in the annual monitoring report. The monitoring will assess amongst other things:

Whether the delivery targets set in the Local Plan are being met

The effectiveness of the Local Plan policies and strategy

Monitor the progress of Local Plan preparation against the milestones set out in the Local Development Scheme

As a result of monitoring the Council will consider what changes, if any, need to be made and will bring forward any such changes through the review of the local plan



**APPENDIX 1 SCHEDULE OF PROPOSED DEVELOPMENT PLAN DOCUMENTS**

Document Title	Status	Role and content	Geographical Coverage	Early preparation and consultation	Options consultation	Formal publication	Submission to Secretary of State.	Public Examination	Adoption
Statement of Community Involvement	Non-development plan (current) Adopted 2010	Community involvement	Borough wide-outside the National Park	Start April 2019	July 2019				December 2019
Local Plan (part 1)	Development Plan Document (current) adopted 2014	Sets out vision, objectives spatial strategy and Development management policies	Borough wide-outside the National Park.						July 2014
Local Plan part 2 Site specific allocations	Development Plan Document In preparation	Identifies site specific allocations and additional policies including revisions to policies S8 and S17 of Local Plan (part 1)	Borough- wide outside the National Park	Started July 2014	January 2017	October 2018	Jan 2019	April 2019	August 2019
Proposals map	Development Plan Document	Map to illustrate site specific policies and allocations	Borough . wide outside the National Park			In parallel with Development Plans			As above
Local plan review	Development plan document not commenced	Sets out vision, objective ,spatial strategy, polices and site allocations	Borough-wide outside the National Park	Dec 2019	Dec 2020	Dec 2021			

**APPENDIX 2 DEVELOPMENT PLAN DOCUMENT PROFILES**

Title of the Document	STATEMENT OF COMMUNITY INVOLVEMENT
<b>Role &amp; Content</b>	Sets out the standard and the approach to involving stakeholders and the community in the production of the Local Plan and determination of planning applications.
<b>Geographical Coverage</b>	Borough Wide (outside the Lake District National Park)
<b>Status</b>	Non Development Plan Document
<b>Chain of Conformity</b>	N/A
<b>Joint Document? (if so, who with)</b>	No
<b>Timetable</b>	
<b>Preparation</b>	April 2019
<b>Consultation</b>	July 2019
<b>Adoption</b>	Dec 2019

<b>Title of the Document</b>	<b>Local Plan (part 2)</b>	
<b>Role &amp; Content</b>	Site allocations for development and additional policies to support delivery including revisions to Policies S8 Affordable Housing ,S17 Tourism, Coastal and Countryside Recreation and S19 Renewable Energy and Low Carbon Technologies of Local Plan (part 1)	
<b>Geographical Coverage</b>	Borough Wide (outside the Lake District National Park)	
<b>Status</b>	Development Plan Document	
<b>Chain of Conformity</b>	1	National Policy
	2	Local Plan (part 1)
<b>Joint Document? (if so, who with)</b>	No	
<b>Timetable</b>		
<b>Pre-production and Document Preparation</b>	Started July 2014 (Issues and Options)	
<b>Consultation on options &amp; Sustainability Appraisal</b>	January 2017	
<b>Publication</b>	October 2018	
<b>Submission to SoS</b>	January 2018	
<b>Public Examination</b>	April 2019	
<b>Adoption, Publication and Revision of Proposals Maps</b>	August 2019	
<b>Management arrangements</b>	Executive and Full Council	
<b>Resources required to produce the LDD, including resources committed from external stakeholders.</b>	Planning Policy team will undertake the majority of the work; with some contribution from Stakeholders .	
<b>Approach to involving Stakeholders</b>	In line with Statement of Community Involvement and to meet the requirements of Regulations.	
<b>Post Production</b>		
<b>Monitoring and Review Mechanisms</b>	Determined in the Annual Monitoring Report	

<b>Title of the Document</b>	<b>Policies Map</b>	
<b>Role &amp; Content</b>	Shows locations where specific policies and proposals will apply	
<b>Geographical Coverage</b>	Borough Wide (outside the Lake District National Park)	
<b>Status</b>	Development Plan Document	
<b>Chain of Conformity</b>	1	Local Plan (part 1) Local Plan (part 2)    Proposals Map evolves as relevant DPDs are adopted
	2	
	3	
<b>Joint Document? (if so, who with)</b>	No	
<b>Timetable</b>		
<b>Pre-production and Document Preparation</b>	Parallels DPD preparation	
<b>Consultation on options &amp; Sustainability Appraisal</b>	Parallels DPD preparation	
<b>Publication</b>	Parallels DPD preparation	
<b>Submission to SoS</b>	Parallels DPD preparation	
<b>Pre examination meeting</b>	Parallels DPD preparation	
<b>Public Examination</b>	Parallels DPD preparation	
<b>Receipt of Inspector's Report</b>	Parallels DPD preparation	
<b>Adoption, Publication and Revision of Proposals Maps</b>	Parallels DPD preparation	
<b>Arrangements for production</b>	The Planning Policy Team	
<b>Which department will lead the process</b>	The Planning Policy Team	
<b>Management arrangements</b>	Executive and Full Council	
<b>Resources required to produce the LDD, including resources committed from external stakeholders.</b>	Planning Policy Team will undertake the majority of the work with some contribution from Stakeholders.	
<b>Approach to involving Stakeholders</b>	As set out in the Statement of Community Involvement : Parallels DPD Preparation	
<b>Post Production</b>		
<b>Monitoring and Review Mechanisms</b>	Will reflect changes as a result of monitoring and reviewing DPDs	

<b>Title of the Document</b>	<b>Local Plan (review)</b>	
<b>Role &amp; Content</b>	Sets out the Vision, Objectives, Spatial Strategy, Strategic and Development Management policies and site allocations.	
<b>Geographical Coverage</b>	Borough Wide (outside the Lake District National Park)	
<b>Status</b>	Development Plan Document	
<b>Chain of Conformity</b>	1	National Planning Policy  Proposals Map evolves as relevant DPDs are adopted
	2	
	3	
<b>Joint Document? (if so, who with)</b>	No	
<b>Timetable</b>		
<b>Pre-production and Document Preparation</b>	December 2019	
<b>Consultation on options &amp; Sustainability Appraisal</b>	December 2020	
<b>Publication</b>	December 2021	
<b>Submission to SoS</b>	March 2022	
<b>Pre examination meeting</b>		
<b>Public Examination</b>	June 2022	
<b>Receipt of Inspector's Report</b>	September 2022	
<b>Adoption, Publication and Revision of Proposals Maps</b>	September 2022	
<b>Arrangements for production</b>	The Planning Policy Team	
<b>Which department will lead the process</b>	The Planning Policy Team	
<b>Management arrangements</b>	Executive and Full Council	
<b>Resources required to produce the LDD, including resources committed from external stakeholders.</b>	Planning Policy Team will undertake the majority of the work with some contribution from Stakeholders.	
<b>Approach to involving Stakeholders</b>	As set out in the Statement of Community Involvement : Parallels DPD Preparation	
<b>Post Production</b>		
<b>Monitoring and Review Mechanisms</b>	Will reflect changes as a result of monitoring and reviewing DPDs	

## APPENDIX 3: GANTT CHART





## APPENDIX 4; GLOSSARY

## GLOSSARY

**The Act:** the Planning and Compulsory Purchase Act 2004.

**Annual monitoring report:** part of the *Local Development Framework*, the annual monitoring report will assess the implementation of the Local Development Scheme and the extent to which policies in *Local Development Documents* are being successfully implemented.

**Area action plan:** used to provide a planning framework for areas of change and areas of conservation. Area Action Plans will have the status of *Development Plan Documents*.

**Chain of conformity:** this ensures that the interrelationships between the different local development documents are clear and that the local development framework as a whole is consistent with national policy.

**Development plan:** as set out in Section 38(6) of the Act, an authority's development plan consists of the *Development Plan Documents* contained within its *Local Development Framework*.)

**Development plan documents:** spatial planning documents that are subject to independent examination, and will form the *development plan* for a local authority area for the purposes of the Act. They can include a *Core Strategy*, *Site Specific Allocations of land*, and *Area Action Plans* (where needed). Other Development Plan Documents, including generic Development Management Policies, can be produced. They will all be shown geographically on an *adopted proposals map*. Individual Development Plan Documents or parts of a document can be reviewed independently from other Development Plan Documents. Each authority must set out the programme for preparing its *Development Plan Documents* in the *Local Development Scheme*.

**Generic development management policies:** these will be a suite of criteria-based policies which are required to ensure that all development within the areas meets the spatial vision and spatial objectives set out in the *Core Strategy*. They may be included in any *Development Plan Document* or may form a standalone document.

**Habitat Regulations Assessment (HRA):** Sometimes referred to as %Appropriate Assessment+(AA). An assessment, required as a result of the European Union's habitat Regulations, of the impact which any development may have on any designated Natura 2000 site (Special Area of Conservation (SAC) or Special Protection Area (SPA)).

**Key diagram:** authorities may wish to use a key diagram to illustrate broad locations of future development.

**Local development document:** the collective term in the *Act* for *Development Plan Documents*, *Supplementary Planning Documents* and the *Statement of Community Involvement*.

**Local development scheme:** sets out the programme for preparing *Local Development Documents*.

**National Planning Policy Framework:** sets out national planning policy guidance which is a material planning consideration in planning decisions.

**Proposals map:** the adopted proposals map illustrates on a base map (reproduced from, or based upon a map base to a registered scale) all the policies contained in *Development Plan Documents*, together with any saved policies. It must be revised as each new *Development Plan Document* is adopted, and it should always reflect the up-to-date planning strategy for the area. Proposals for changes to the adopted proposals map accompany submitted *development plan documents* in the form of a submission proposals map.

**The Regulations:** Town and Country Planning (Local Planning) (England) Regulations 2012

**Saved policies or plans:** existing adopted development plans are saved for three years from the date of commencement of *the Act*. Any policies in old style development plans adopted after commencement of the Act will become saved policies

**Site specific allocations:** allocations of sites for specific or mixed uses or development to be contained in *Development Plan Documents*. Policies will identify any specific requirements for individual proposals.

**Statement of Community Involvement:** sets out the standards which authorities will achieve with regard to involving local communities in the preparation of *local development documents* and development management decisions. The statement of community Involvement is not a *development plan document*.

**Strategic environmental assessment:** a generic term used to describe environmental assessment as applied to policies, plans and programmes. The European SEA Directive (2001/42/EC) requires a formal environmental assessment of certain plans and programmes, including those in the field of planning and land use.

**Supplementary plan documents:** provide supplementary information in respect of the policies in *Development Plan Documents*. They do not form part of the Development Plan and are not subject to independent examination.

**Sustainability appraisal (SA):** tool for appraising policies to ensure they reflect sustainable development objectives (i.e. social, environmental and economic factors) and required in the Act to be undertaken for all local development documents. SA incorporates the requirements of the SEA Directive (see above).

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