



Contents

1	Introduction	1
2	Setting the context of the Site Allocations DPD	4
3	Proposed stages for site assessment	6
4	Stage 1 site assessment	8
5	Stage 2 site assessment	11
6	Stage 3 site assessment	15
7	Settlement boundary review methodology	16
8	De-allocation of employment land	20
A1	Site assessment proforma	24
A2	Site assessment proforma: de-allocation	25
A3	Flood risk vulnerability classification	26

1

Introduction

This draft Site Assessment Methodology document sets out the approach that Allerdale Borough Council proposes to follow in order to assess and compare the suitability of sites proposed for allocation and designation within the Site Allocations Development Plan Document (DPD).

The methodology will enable the assessment of potential sites to ensure they contribute to sustainability objectives, offer the most benefit to the community and minimise any adverse impacts on the environment.

The site assessment process considers physical constraints as well as economic, social and environmental impacts. However, many of these issues are also covered in the Sustainability Appraisal process. The Council has produced a Sustainability Appraisal Scoping Report, which identifies the sustainability objectives and criteria against which potential site allocations should be assessed against.

Therefore, rather than run two separate and potentially overlapping assessment processes, the criteria identified in the

Scoping Report have been integrated and included within this methodology (see chapter 5).

It is essential that site allocation decisions can be justified and that they are supported by a clear audit trail. To this end, the process has been designed to:

- Take account of national planning principles
- Be transparent so that anyone can see how a particular outcome has been arrived at
- Ensure that development takes place in sustainable locations
- Contribute to making existing settlements more sustainable.
- Enable very unsuitable sites to be filtered out early on in the appraisal process.
- Provide a basis for comparison between sites.

The Council welcomes your comments on the content of this Site Assessment Methodology document. Any responses received will be taken into account and will help inform the final methodology adopted for the Site Allocations DPD.

Where to view the documents

You can view the draft Site Assessment Methodology document and the accompanying associated documents (outlined in chapter 2) either online or at your local council office or public library:

- Online:
www.allerdale.gov.uk/siteallocations
- At the Council offices:
 - Workington: Allerdale House, New Bridge Street
 - Maryport: Town Hall, Senhouse Street
 - Wigton: Customer Service Centre, Market Hall, Church Street
 - Cockermouth: Customer Service Centre, Fairfield car park
- At public libraries:
 - Aspatria Library: The Brandshaw
 - Cockermouth Library: Main Street
 - Maryport Library: Lawson Street
 - Silloth Library: Solway Community School, Liddell Street
 - Wigton Library: High Street

Workington Library: Vulcans Lane

How to Comment

To comment on the Site Allocations DPD Site Assessment Methodology document you can

- Download the comments form from our website:
www.allerdale.gov.uk/siteallocations
and email the completed form to:
siteallocations@allerdale.gov.uk
- Request a hard copy of the comments form from:

Planning Policy
Allerdale Borough Council
Allerdale House
Workington
Cumbria
CA14 3YJ

Or by telephoning **01900 702610**

Comments forms should be returned by post to the above address or handed in at the Council's offices at Allerdale House, Workington. Office opening are 8:45am - 5:00pm Monday to Thursday and 8:45am -

4:30 pm on Fridays.

Although it is preferable if comments are submitted on the comments form, emails or letters to the addresses listed above are also welcome.

Please contact the Planning Policy Team by email at siteallocatons@allerdale.gov.uk or by telephoning 01900 702610 if you would like more information on the consultation, help making a comment or you would like this document in an alternative format.

All comments regarding the Site Allocations DPD Site Assessment Methodology document must be received by 22 November 2013, no later than 4 pm.

2

Setting the context of the Site Allocations DPD

The Site Allocations DPD constitutes Part 2 of the replacement Allerdale Local Plan. It follows on from the Strategic and Development Management Policies DPD, which forms Part 1.

The Strategic and Development Management Policies DPD sets out the framework for Site Allocations DPD by:

- Identifying the settlement hierarchy for the Borough comprising of five tiers:
 - Principal Service Centre
 - Key Service Centres
 - Local Service Centres
 - Limited Growth Villages
 - Infill/Rounding Off Villages
- Setting out the future role, function and spatial objectives of each of the five tiers of the settlement hierarchy
- Indicating the level of housing and employment development for each of the five tiers of the settlement hierarchy

As the strategic policy framework is set by Policy S3 of the Strategic and Development Management Policies DPD, the Site Allocations DPD will be restricted to two

principal roles:

1. Identifying sites for allocation within the
 - Principal Service Centre
 - Key Service Centres
 - Local Service Centres

This will be done in accordance with the role function, spatial objectives and level of development set out for each tier as indicated in policy S3. A broad range of uses such as housing, employment, open space and nature conservation will be considered.

2. Defining revised development boundaries for the Principal and Key Service Centres, Local Service Centres and Limited Growth Villages

Allerdale Borough Council is at the first stage in the production of the Site Allocations DPD. This stage involves three separate pieces of work:

- (a) Establishing the methodology for the assessment of sites
- (b) Establishing the type of sites for which land must be found and the issues to be addressed

- (c) Establishing the scope of the Sustainability Appraisal and assessment methodology

Establishing the methodology for the assessment of sites

This draft Site Assessment Methodology document has been produced for consultation. Its purpose is to set out the proposed framework and criteria for the assessment of sites.

The objective is to ensure that landowners, land agents, developers, statutory consultees and local communities are confident that that the proposed approach to assessing the suitability of sites submitted for consideration will be appropriate, consistent and transparent.

Establishing the type of sites for which land must be found and the issues to be addressed

A Discussion Paper has been produced for consultation to help establish the scope of the Site Allocations DPD. It sets out the spatial issues for each key topic area that are identified in the Strategic and Development

Management Policies DPD and the types of sites that could be allocated and/or designated.

This document can be viewed online at www.allerdale.gov.uk/siteallocations or any local council office or library.

Establishing the scope of the Sustainability Appraisal and assessment methodology

A Sustainability Appraisal Scoping Report has been prepared for consultation to ensure that the scope of the final Sustainability Appraisal underpinning the Site Allocations DPD is appropriate and covers the key sustainability issues.

It provides a review of relevant plans, policies and programmes and an overview of the Borough from economic, social and environmental perspectives. From this the key sustainability issues have been identified and the proposed appraisal framework developed.

This document can be viewed online at www.allerdale.gov.uk/siteallocations or any local council office or library.

3

Proposed stages for site assessment

The Council propose to adopt a three stage approach to the assessment of sites submitted for consideration for allocation or designation in the Site Allocations DPD.

Stage 1: This initial filter involves testing the sites against the seven key criteria outlined in chapter 4.

The objective of this stage is to filter out those sites subject to serious constraints that render them wholly unsuitable for allocation or designation.

Stage 2: This second filter involves an assessment of the sustainability of sites using the assessment set out in chapter 5.

The objective of this stage is to filter out the worst performing sites whose allocation would be contrary to the identified sustainability objectives set out for the Site Allocations DPD in the Sustainability Appraisal Scoping Report.

Stage 3: This final filter involves a more detailed and specialist assessment of the sites in relation to their suitability, viability and deliverability (see chapter 6). Input from statutory consultees and specialist

departments within the Council will be sought at this stage.

The objective of this stage is to identify the preferred sites for allocation by:

- (a) Filtering out the sites whose allocation or designation would be contrary to the policy framework set out in the Strategic and Development Management Policies DPD (Local Plan Part 1)
- (b) Filtering out those sites that have technical and/or environmental constraints that cannot be overcome by mitigation and/or remediation.
- (c) Filtering out those sites that have serious viability and developability issues

Timetable for each stage

There will be two consultation stages in the preparation of the Site Allocations DPD.

The first, Issues and Options, will entail the Council putting the site submitted for consideration out for public consultation without any formal assessment. The Council proposes that the Stage 1 filter is carried out prior to the Issues and Options consultation.

Those sites that fail to satisfy any of the seven criteria will not be included in the Issues and Options consultation or any future stage. Those sites failing this initial filter will be documented and published in an Discarded Sites document.

The second round of consultation, Preferred Options, will entail the Council identifying the preferred sites for allocations and designation. Stages 2 and 3 will be undertaken during the development of the Preferred Options to filter out those sites that perform poorly in terms of sustainability, suitability and deliverability.

Justification for the selection of preferred sites along with the reasoning behind non-selection of discarded sites will be provided in the Preferred Options document.

4

Stage 1 Site Assessment

Sites submitted for all forms of development will be discounted at Stage 1 if they are:

1. Located in the open countryside

Sites which are considered remote or poorly related to the settlements identified in the settlement hierarchy outlined in Policy S3 of the emerging Allerdale Local Plan (Part 1) will not be considered for allocation for development.

2. Located within areas of high flood risk

The National Planning Policy Framework and Policy S29 of the emerging Allerdale Local Plan (Part 1) set out a sequential approach to the allocation of land for development, in order to steer new development to areas with the lowest probability of flooding. Therefore sites for future development will only be allocated within areas of lowest flood risk.

Land lying within Flood Zone 3 is classified as having a 'high' risk of fluvial (river) and/or tidal (sea) flooding. There are two sub-categories within Flood Zone 3 - (a) and (b). Flood Zone 3 (a) is defined as having a 1 in 100 or greater

annual probability of river flooding in any year, or a 1 in 200 or greater annual probability of sea flooding. Flood Zone 3(b) is defined as functional flood plain.

Only water-compatible and less vulnerable uses of land (see appendix A2) are appropriate within Flood Zone 3(a). Sites for residential development will not normally be considered within this zone. However if there are no other suitable and available sites in areas of lower probability of flooding, sites for residential development may be considered in Flood Zone 3(a), providing they can fulfil the Exception Test set out in Paragraph 102 of the National Planning Policy Framework.

Land within Flood Zone 3(b) will not be considered for development but may be considered for designation for open space/amenity or nature conservation purposes.

3. Located within sites of international and national biodiversity and geological value

Policy S35 of the emerging Allerdale Local Plan (Part 1) and the National Planning Policy Framework (Paragraphs 110, 113) state that nationally and internationally designated sites

should be afforded the highest level of protection.

Sites of international or national biodiversity or geological importance include:

- Special areas of Conservation
- Special Protection Areas
- RAMSAR sites
- Sites of Special Scientific Interest
- National Nature Reserves

Any site that would cause a significant adverse effect on an international or national designation will be discounted at this stage.

4. Located within and deemed to have an potential adverse impact on important archaeological or historical sites

Policies S27 and S28 of the emerging Allerdale Local Plan (Part 1) and the National Planning Policy Framework (Paragraph 132) state that heritage assets of the highest significance should be afforded the highest level of protection. Therefore sites upon which development would be likely to have substantial adverse effect on a significant heritage asset that cannot be mitigated, will not

be considered for allocation for development.

Significant heritage assets include:

- World Heritage Sites
- Sites of Archaeological Interest
- Scheduled Ancient Monuments
- Grade 1 and 2* Listed Buildings and their curtilages
- Registered Parks and Gardens

Any site that would cause a significant adverse effect on an important archaeological or historical site will be discounted at this stage.

In addition to these 4 core criteria, sites submitted for residential development will be also discounted at Stage 1 if they are:

5. Located within Principal and Key Services Centres and less than 0.3ha in area

Policy S3 of the emerging Allerdale Local Plan (Part 1) identifies those settlements constituting Principal and Key Services Centres. Policy S8 states that only sites over 0.3 ha in these settlements will be required to deliver affordable housing.

Therefore sites below this size threshold would not contribute to the delivery of affordable housing and therefore, will not be considered for allocation for residential development. However they will be considered in the review of settlement boundaries (see chapter 7).

6. Located outside Principal and Key Services Centres and less than 0.15ha in area

Policy S3 of the emerging Allerdale Local Plan (Part 1) identifies those settlements constituting Local Services Centres and Rural Villages. Policy S8 states that only sites over 0.15 ha in these settlements will be required to deliver affordable housing.

Therefore sites below this size threshold would not contribute to the delivery of affordable housing and therefore, will not be considered for allocation for residential development. However they will be considered in the review of settlement boundaries (see chapter 7).

7. Located within the HSE inner zone of a hazardous installation.

Policy S32 of the emerging Allerdale Local

Plan (Part 1), National Planning Policy Framework (Paragraph 120) state that new development should be appropriate for its location and should be resisted where there is a safety risk and/or potential to incur statutory nuisance or poor standards of amenity.

Following the guidance issued by the Health and Safety Executive, sites which lie within the HSE inner consultation zone of a hazardous installation will not be considered for allocation for residential development.

5

Stage 2 site assessment

Stage 2 site assessment will comprise of a desk-based assessment using the criteria developed as part of the Site Allocations DPD Sustainability Appraisal Scoping Report.

The criteria, as indicated in Table 1, set out a range of distance parameters that will be used to assess the performance of the site in relation to identified sustainability objectives. These distances will be measured ‘as the crow flies’ using GIS mapping.

The distance threshold to assess accessibility to shops, services and facilities has been taken from guidance within Manual for Streets (DfT, 2007; 2010) which identifies 2km as a distance where walking could reasonably replace car journeys. The distance thresholds to assess impacts on biodiversity, geodiversity and heritage assets have been developed based on those used by other local planning authorities elsewhere in England who have applied a 400m distance.

The distance parameters have been categorised, in terms of sustainability, by using a traffic light system:

- Red: The site is performs poorly against the

relevant suitability indicator

- Amber: The site performs adequately against the relevant suitability indicator
- Green: The site performs well against the relevant suitability indicator

The site assessment will be recorded in a tabular format which shows for each site:

- The indicators assessed
- A colour coding (red/amber/green) for each of the factors identified according to the impact or suitability of the site.

The purpose of the traffic light system above is to allow visual comparison between the sites in terms of the factors assessed.

The objective of the Stage 2 assessment is to identify those sites that perform poorly against the majority of the indicators and therefore do not meet the sustainability objectives set out for the Site Allocations DPD. These sites will be discarded.

Sites that perform poorly against a limited number of criteria will not be discarded at this stage and will be carried forward and subject to the more detailed Stage 3 assessment.

Table 1: Site sustainability assessment criteria

Indicator	Suggested Criteria	Relevant to Development Type
Distance to village hall civic building	Site >3km Site between 2km and 3km Site <2km from village hall / civic building	Housing
Distance to shop selling day to day goods	Site >3km Site between 2km and 3km Site <2km from shop selling day to day goods	Housing
Distance to social facility (pub, café, restaurant)	Site >3km Site between 2km and 3km Site <2km from social facility	Housing Employment
Distance to health service (GP, Community Hospital)	Site >5km Site between 2km and 5km Site <2km from GP	Housing
Distance to primary school	Site >3km Site between 2km and 3km Site <2km from primary school	Housing
Distance to secondary school	Site >5km Site between 2km and 5km Site <2km from secondary school	Housing
Distance to bus stop (in the case of rural settlements a daily service to nearest PSC/KSC)	Site >2km away from bus stop Site between 400m and 2km Site <400m away from bus stop	Housing Employment Open Space
Distance to rail station	Site >5km away from railway station Site between 2km and 5km Site <2km away from railway station	Housing Employment Open Space
Distance to cycle path (GIS)	Site >3km away from cycle path; Site 2-3km away from cycle path; Site <2km away from cycle path	Housing Employment Open Space
Distance to PROW (GIS)	Site >2km away from public footpath; Site 1-2km away from cycle path; Site <1km away from public footpath	Housing Employment Open Space
Distance to publicly accessible open space	Site >3km away from POS Site 2-3km away from POS Site <2km away from POS	Housing Employment Open Space
Will it result in loss of public open space?	Yes No	Housing Employment Open Space
Distance to publicly accessible sports facility / pitch	Site >5km away from sports facility/pitch Site between 2km and 5km Site <2km away from sports facility/pitch	Housing Employment Open Space

Indicator	Suggested Criteria	Relevant to Development Type
Distance to further / higher education	<p>Site >5km away from FE/HE facility</p> <p>Site between 2km and 5km</p> <p>Site <2km away from FE/HE facility</p>	Housing Employment
Distance to training / skills provider	<p>Site >5km away from training facility</p> <p>Site between 2km and 5km</p> <p>Site <2km away from training facility</p>	Housing Employment
Distance to cultural facility (theatre, gallery, museum, concert hall)	<p>Site >5km away from cultural facility</p> <p>Site between 2km and 5km</p> <p>Site <2km away from cultural facility</p>	Housing
Impact on internationally protected sites (SAC, SPA)	<p>Contains SAC/SPA or is adjacent to (<400m) to SAC/SPA</p> <p>Site lies within 400-800m of SAC/SPA</p> <p>Site lies >800m from SAC/SPA</p>	Housing Employment Open Space
Impact on nationally protected sites (SSSI)	<p>Contains SSSI or is adjacent to (<400m) to SSSI</p> <p>Site lies within 400-800m of SSSI</p> <p>Site >800m from SSSI</p>	Housing Employment Open Space
Impact on regionally/locally protected sites (Local Nature Reserve, Local Wildlife Site, or area of Biodiversity Action Plan priority Habitat, RIGGS)	<p>Contains locally protected site or is adjacent to (<400m) of locally protected site</p> <p>Site lies with 400-800m of locally protected site</p> <p>Site >800m from locally protected site</p>	Housing Employment Open Space
Is the site outside of Agricultural Land Classification (ALC) areas, 1, 2 or 3	<p>Lies within Grades 1 and 2</p> <p>Lies within Grade 3</p> <p>Lies within Grade 4 and 5</p>	Housing Employment Open Space
Effect on the AONB	<p>Within or is adjacent to (<400m) AONB and there is the potential for negative impacts.</p> <p>Within or is adjacent to (<400m) AONB but there is no potential for negative impacts.</p> <p>Not within or adjacent to (>400m) AONB, or site is proposed for open space</p>	Housing Employment
Effect on setting of LDNP	<p>Site within 400m of NP and there is the potential for negative impacts.</p> <p>Site 400-800m of NP but there is no potential for negative impacts.</p> <p>Site >800m from NP, or site is proposed for open space</p>	Housing Employment
Effect on Hadrians Wall WHS	<p>Within or is adjacent to (<400m) WHS and there is the potential for negative impacts.</p> <p>Within or is adjacent to (<400m) WHS but there is no potential for negative impacts.</p> <p>Not within or adjacent to (>400m) WHS, or site is proposed for open space</p>	Housing Employment
Effect on landscape character	<p>Within a landscape identified as having moderate-high sensitivity</p> <p>Within a landscape identified as having moderate sensitivity</p> <p>Within a landscape identified as having low-moderate sensitivity</p>	Housing Employment

Indicator	Suggested Criteria	Relevant to Development Type
Effect on Listed Building	<p>Contains or is adjacent to (<400m) a listed building and there is the potential for negative impacts.</p> <p>Contains or is adjacent to (<400m) a listed building but there is no potential for negative impacts.</p> <p>Not on or adjacent to (>400m) a listed building, or site is proposed for open space</p>	Housing Employment
Effect on SAM/archaeological site	<p>On a SAM/sensitive archaeological site or is adjacent to (<400m) a SAM/ sensitive archaeological site with the potential for negative impacts</p> <p>Adjacent to (<400m) a SAM/sensitive archaeological site but there is no potential for negative impacts</p> <p>Not on adjacent to (>400m) to a SAM, or site is proposed for open space</p>	Housing Employment
Effect on conservation area	<p>Within or is adjacent to (<400m) a Conservation Area and there is the potential for negative impacts.</p> <p>Within or is adjacent to (<400m) a Conservation Area but there is no potential for negative impacts.</p> <p>Not within or adjacent to (>400m) a Conservation Area, or site is proposed for open space</p>	Housing Employment
Flood Risk	<p>Site is within Flood Risk Zone 3b</p> <p>Site is within Flood Risk Zone 2 or 3a</p> <p>Site is within Flood Risk Zone 1, or site is proposed for open space</p>	Housing Employment
Efficient use of land	<p>Greenfield site</p> <p>Partial Brownfield site</p> <p>Brownfield site</p>	Housing Employment Open Space
Distance to recycling facilities	<p>Site >5km away from recycling facilities;</p> <p>Site within 1-5km of recycling facilities;</p> <p>Site within 1km of recycling facilities</p>	Housing
Access to key employment sites	<p>Site >5km away from key employment area;</p> <p>Site between 2km and 6km from key employment area;</p> <p>Site <2km away from key employment area</p>	Housing
Located within HSE PADHI Inner Zone	<p>Yes</p> <p>No</p>	Housing Employment
Located within HSE PADHI Middle Zone	<p>Yes</p> <p>No</p>	Housing
Potential noise problems with the site – either for future occupiers or for adjacent/nearby occupiers arising from allocation of the site?	<p>Significant adverse effect</p> <p>Adverse effect / effect that can be mitigated</p> <p>No adverse effect</p>	Housing Employment

6

Stage 3 site assessment

Stage 3 site assessment will be based on two sources of evidence and information:

- (1) A site visit and detailed appraisal of the site by officers based on the criteria set out in the Site Assessment Proforma (see appendix A1)
- (2) The comments received from statutory consultees, stakeholders and local communities in relation to each site

The information obtained from (2) will be used to inform that obtained from (1). Together, these two sources will be used by the Council to filter those sites carried forward from the Stage 2 assessment.

The completed Site Assessment Proformas and comments received from statutory consultees, stakeholders and local communities will be included as part of the Preferred Options consultation so that they are available to view and be commented on by landowners, agents and interested parties.

During this stage any issues raised that may affect the likelihood of a site being allocated or designated will be raised with the landowner, agent or interested party.

Where there is deemed the potential to address or mitigate the issue, there will be an opportunity for the landowner or interested party to identify the necessary works and provide indicative costings.

The objective of the Stage 3 assessment is to identify those sites that

- (a) Are in accordance with and will deliver the policy framework that is set out in the Strategic and Development Management Policies DPD (Local Plan Part 1)
- (b) Have the least ecological, landscape and visual impact
- (c) In the case of housing and employment sites, would best relate to the existing built up area of the settlement and would be compatible with surrounding land uses
- (d) In the case of housing and employment sites, are economically viable and deliverable and/or developable.

Those sites that perform the most strongly against criterion (a), (b), (c) and (d) will be selected as Preferred Options.

7

Settlement boundary review

In addition to allocating sites for development a further role of the Site Allocations DPD is to review settlement boundaries.

In accordance with the Strategic and Development Management Policies DPD (Allerdale Local Plan Part 1), the boundaries for settlements within the following tiers of the hierarchy will be reviewed:

- Principal service centre
- Key service centres
- Local Service Centres
- Limited Growth Villages

The purpose and function of the settlement boundaries is to identify (and delineate on a plan) a the division between the built-up area of the settlement and the surrounding countryside in order to:

- (a) Prevent the encroachment of development into the countryside
- (b) Define areas of land where new development will, in principle, be acceptable.

In the case of (a), by default the area outside of the boundary is recognised for the purposes of planning policy as countryside, where new development will be limited and strictly

controlled.

In the case of (b) the inclusion of an area within a settlement boundary does not automatically mean that development will be accepted. Any proposal within a settlement boundary would be subject to all the relevant development plan policies and other material considerations.

The settlement boundary review will consider sites/parcels of land from two sources:

- (1) Those submitted to the Council as part of the 'Call for Sites', which include those submitted for consideration in the Strategic Housing Land Availability Assessment (including those below the size thresholds identified in Chapter 4)
- (2) Those identified by the Council themselves through desk top studies and field work surveys

Guiding principles underpinning the review

To ensure the approach is consistent, a set of four guiding principles have been developed that will be used in considering revisions:

Principle 1:

- (a) The settlement boundaries identified within the 1999 Allerdale Local Plan will be used as the starting point for the review.
- (b) Revised boundaries will continue to be defined around the existing built fabric of the settlement and where possible will follow defined features such as curtilages, walls, hedgerows and watercourses.

Principle 2:

- (a) Settlement boundaries do not need to be continuous. It may be appropriate given the nature and form of a settlement to define two or more separate elements.

Principle 3:

Boundaries will include:

- (a) The curtilages of dwellings which are contained and visually separated from the open countryside.
- (b) Existing commitments for built development (i.e. unimplemented planning permissions).
- (c) Buildings on the edge of villages which relate closely to the economic or social function of the village (e.g. churches, community halls).

- (d) Recreational or amenity open space, which is physically surrounded by the settlement or adjoined on three sides by the settlement.
- (e) Individual plots or small scale development sites in areas physically and visually related to the settlement.

Principle 4:

Boundaries will exclude:

- (a) Existing employment uses, caravan sites or leisure uses which are clearly detached from, or peripheral to, the main built up area of the settlement and which relate more to the countryside.
- (b) The curtilages of dwellings which are functionally separate to the dwelling and/ or where the land has the capacity to significantly extend the built form of the settlement.
- (c) Individual or groups of less than 10 dwellings, nearby farm buildings or other structures that are considered to be detached physically or visually from the main built up area of the settlement and which relate more to the countryside.
- (d) Recreational or amenity open space that extends into the countryside or primarily

relates to the countryside in form or nature.

Proposed methodology

The Council propose a three stage approach to the review of settlement boundaries.

Stage 1:

This initial stage will involve a desktop review of the existing settlement boundaries using GIS maps, aerial photography and planning records to identify:

- The presence of any physical and environmental constraints that would render development difficult and/or inappropriate
- Unimplemented planning permissions within the settlement
- Locations where growth has occurred recently.

The objective of Stage 1 is to identify potential options for amendments to the boundaries in each of the settlements, which will be used as a starting point for the Stage 2 review.

Stage 2

This stage will involve site visits to the settlements to examine their settlement boundaries on the ground to consider:

- The areas identified in Stage 1 where revisions to the boundary may be appropriate.
- Land put forward in the 'call for sites' (which is not of a size suitable for allocation or in a settlement where the use of allocations will be limited).

The objective of Stage 2 is to confirm those areas of land and sites that are deemed to be wholly unsuitable to be included within the settlement boundaries. The guiding principles will underpin this assessment and those sites that are considered to fall under Principle 4 (a)-(d) will be discarded at this stage.

Any decisions made during Stage 2 will be recorded and where appropriate, photos will be taken to illustrate reasoning about particular assessments.

Stage 3

This final stage will involve the assessment

and filtering of those sites carried forward from the Stage 2. From this the preferred options for the amendments to the existing boundary of each individual settlement will be identified.

The amount of land included within the revised boundary will be determined by the level of development that the settlement is deemed to be able to accommodate physically, functionally and visually and taking into account any environmental constraints.

The following criteria will be used to assess the suitability of candidate boundary modifications:

- (a) Relationship to the form of the settlement
- (b) Impact on visual amenity or character of natural landscape
- (c) Identified infrastructure capacity issues
- (d) Level of flood risk
- (e) Impact on sites of biodiversity or geological value
- (f) Impact on legally protected species
- (g) Impact on heritage assets
- (h) Impact on trees subject to a

Preservation Order, Ancient Woodland and Ancient Hedgerows

The candidate boundary modifications that are considered to perform the most strongly with regards to criteria (a)-(h) will be selected as the Preferred Options.

Any decisions made during Stage 3 will be recorded and where appropriate, photos will be taken to illustrate reasoning about particular assessments.

8

De-allocation of employment sites

The West Cumbria Employment Land & Premises Study (2008) and the Employment Land Review Update (2012) both identified that there is an oversupply of land in quantitative terms. The Site Allocations DPD has a key role to play in addressing the issue of oversupply by undertaking a review of employment land in the Borough.

It will de-allocate sites that:

- Could not be reasonably upgraded to meet the current or long term needs of modern business
- Would not significantly impact on the supply of employment land in terms of both quality and spatial distribution
- Do not support the strategic objectives of the Strategic and Development Management DPD

The Council propose to adopt a two stage approach to this process:

Stage 1

Stage 1 assessment will comprise of a desk-based assessment to establish market attractiveness and site performance using the indicators developed in the West Cumbria

Employment Land & Premises Study (2008). The performance of sites against the indicators has been coded using a traffic light system (see table 2):

Red: The site is performs poorly against the relevant indicator

Amber: The site performs adequately against the relevant indicator

Green: The site performs well against the relevant indicator

The Stage 1 assessment will be recorded in a tabular format which shows for each site:

- The indicators assessed
- A colour coding (red/amber/green) for each of the factors identified according to the impact or suitability of the site.

The purpose of the traffic light system above is to allow visual comparison between the sites in terms of the factors assessed. The objective of the Stage 1 assessment is to identify those sites that perform poorly against the majority of the indicators. These will then be carried over to the Stage 2 assessment.

Table 2: Employment land de-allocations assessment criteria

Indicator	Criteria
Availability	Available immediately/short term (0-5 Yrs) Available medium term (6-10 Yrs) Available long term (11-15 Yrs)
Market Activity/Developer Interest	High Interest Moderate Interest Low Interest
Suitability for Growth Sectors	High Suitability Moderate Suitability Limited Suitability
Development Constraints	No Constraints Minor Constraints Major Constraints
Need for Investment	No investment Required Some Investment Required Major Investment Required
Accessibility	Good Moderate Poor
Site Premises/Condition	Good Moderate Poor
Quality of Surrounding Environment	Good Moderate Poor
Previously Developed/Greenfield Land	Entirely previously developed Partly previously developed Entirely Greenfield
Public Transport Accessibility	High Accessibility Moderately Accessibility Limited Accessibility
Accessibility by Walking/Cycling	High Accessibility Moderately Accessibility Limited Accessibility
Impact on Environment/Biodiversity	Low impact Moderate impact High Impact
Suitability for Employment Development	High Suitability Moderate Suitability Low Suitability
Suitability for Other Uses	High Suitability/Significant Potential Benefits Moderate Suitability/Some Benefits Low Suitability/No Benefits

Stage 2:

This involves a more detailed and specialist assessment of the sites in relation to their suitability, viability and strategic role. The Stage 2 assessment will be based on two sources of evidence and information:

- A site visit and detailed appraisal of the site by officers based on the criteria set out in the Site Assessment Proforma (see appendix A2)
- The comments received from statutory consultees, stakeholders and local communities in relation to each site

The information obtained from (2) will be used to inform that obtained from (1). Together, these two sources will be used by the Council to filter those sites carried forward from the Stage 1 assessment.

The completed Site Assessment Proformas and comments received from statutory consultees, stakeholders and local communities will be included as part of the Preferred Options consultation so that they are available to view and be commented on by landowners, agents and interested parties.

The objective of the overall Site Allocations: Stage 2 assessment of is to identify those sites that:

- (a) Are in accordance with and will deliver the policy framework that is set out in the Strategic and Development Management Policies DPD (Local Plan Part 1)
- (b) Have the least ecological, landscape and visual impact
- (c) In the case of housing and employment sites, would best relate to the existing built up area of the settlement and would be compatible with surrounding land uses
- (d) In the case of housing and employment sites, are economically viable and deliverable and/or developable.

Those sites that perform the most poorly against criterion (a), (b), (c) and (d) will be selected as Preferred Options for de-allocation.

Those sites selected for de-allocation will be re-assessed, giving due regard to market signals to determine whether alternative appropriate and suitable uses can be found.

The suitability and sustainability of alternative uses will be assessed using the three stage assessment process for allocations set out in Chapters 3, 4, 5 and 6 of this document.

A1

Site assessment proforma

Site Assessment Proforma		Site Allocations DPD (Local Plan Part 2)
Site Reference:		
Site Name:		
Site Location:		
Site Area		
Existing Use:		
Proposed Use:		
Strategic planning policy context	Does the site accord with the policy framework set out in Local Plan Part 1? What is the identified role of the settlement? Does this site fit broadly with these objectives in terms of scale?	
(a) Site characteristics		
Criterion	Comments	
Relationship to existing settlement pattern	Is the site located within or on the edge of the existing built up area? Is the site slightly divorced and if so, are there any proposed allocations that would infill the gap?	
Site topography	Is the site flat, undulating or inclined? Are there different levels? How well does it lend itself to development. Would substantial engineering operations be required?	
Access and highway arrangements	Does the site have frontage? Are there any walls, fences, hedging or trees that restrict visibility? Is the site within a speed limit area? Would any upgrades be required?	
Character of area	Is it urban, suburban or rural? What is the prevailing type of development or land use? What is the prevailing built form - large scale employment development? Low, medium or high density residential development? Would the development of the site have an adverse impact on the character of the area?	
Landscape/ townscape character and visual amenity	Are there any noteworthy character features in the surrounding landscape / townscape? Are there any natural or physical features that contribute to the visual amenity of the area? Would these be adversely affected by development of the site?	
Compatibility with surrounding uses	In the case of residential uses or there any potentially polluting development uses nearby? In the case of employment uses are there any pollution sensitive uses nearby?	
Potential physical constraints	Are there any water bodies within or traversing the site? Are there any overhead power lines, substations etc? Would these adversely impact upon the development and deliverability of the site?	
(b) Constraints check		
Flood Zone	1, 2, 3a, 3b?	
Proximity to protected sites	SPA, SAC, SSSI, LNR, RIGGS etc?	
Proximity to heritage assets	Conservation area, listed building, scheduled ancient monument, site of archaeological interest?	
British Coal Area	Standing advice or referral area?	
Proximity to TPO trees	TPO trees or ancient hedgerow?	
Site Evaluation		
Positives	Summary of information from (a) and (b)	
Negatives	Summary of information from (a) and (b)	
Potential viability issues	Identifying whether the costs of any necessary remediation, highways upgrades or other works required to make the site suitable for development adversely affect the economic viability of the site	
Overall assessment	Whether the site should be taken forward as a potential Preferred Option candidate	

A2

Site assessment proforma - de-allocation of employment land

Site Assessment Proforma		Site Allocations DPD (Local Plan Part 2)
Site Reference:		
Site Name:		
Site Location:		
Site Area		
Existing Use:		
Proposed Use:		
Strategic planning policy context	Does the site accord with the policy framework set out in Local Plan Part 1? What is the identified role of the settlement? Does this site fit broadly with these objectives in terms of scale?	
(a) Site characteristics		
Criterion	Comments	
Relationship to existing settlement pattern	Is the site located within or on the edge of the existing built up area? Is the site slightly divorced and if so, are there any proposed allocations that would infill the gap?	
Site topography	Is the site flat, undulating or inclined? Are there different levels? How well does it lend itself to development. Would substantial engineering operations be required?	
Access and highway arrangements	Does the site have frontage? Are there any walls, fences, hedging or trees that restrict visibility? Is the site within a speed limit area? Would any upgrades be required?	
Character of area	Is it urban, suburban or rural? What is the prevailing type of development or land use? What is the prevailing built form - large scale employment development? Low, medium or high density residential development? Would the development of the site have an adverse impact on the character of the area?	
Landscape/ townscape character and visual amenity	Are there any noteworthy character features in the surrounding landscape / townscape? Are there any natural or physical features that contribute to the visual amenity of the area? Would these be adversely affected by development of the site?	
Compatibility with surrounding uses	In the case of residential uses or there any potentially polluting development uses nearby? In the case of employment uses are there any pollution sensitive uses nearby?	
Potential physical constraints	Are there any water bodies within or traversing the site? Are there any overhead power lines, substations etc? Would these adversely impact upon the development and deliverability of the site?	
(b) Constraints check		
Flood Zone	1, 2, 3a, 3b?	
Proximity to protected sites	SPA, SAC, SSSI, LNR, RIGGS etc?	
Proximity to heritage assets	Conservation area, listed building, scheduled ancient monument, site of archaeological interest?	
British Coal Area	Standing advice or referral area?	
Proximity to TPO trees	TPO trees or ancient hedgerow?	
Site Evaluation		
Positives	Summary of information from (a) and (b)	
Negatives	Summary of information from (a) and (b)	
Potential viability issues	Identifying whether the costs of any necessary remediation, highways upgrades or other works required to make the site suitable for development adversely affect the economic viability of the site	
Overall assessment	Whether the site should be taken forward as a potential Preferred Option candidate	

A3

Flood risk vulnerability classification

Essential infrastructure

- Essential transport infrastructure (including mass evacuation routes) which has to cross the area at risk.
- Essential utility infrastructure which has to be located in a flood risk area for operational reasons, including electricity generating power stations and grid and primary substations; and water treatment works that need to remain operational in times of flood.
- Wind turbines.

Highly vulnerable

- Police stations, ambulance stations and fire stations and command centres and telecommunications installations required to be operational during flooding.
- Emergency dispersal points.
- Basement dwellings.
- Caravans, mobile homes and park homes intended for permanent residential use.
- Installations requiring hazardous substances consent⁴. (Where there is a demonstrable need to locate such installations for bulk storage of materials

with port or other similar facilities, or such installations with energy infrastructure or carbon capture and storage installations, that require coastal or water-side locations, or need to be located in other high flood risk areas, in these instances the facilities should be classified as “essential infrastructure”)

More vulnerable

- Hospitals.
- Residential institutions such as residential care homes, children’s homes, social services homes, prisons and hostels.
- Buildings used for dwelling houses, student halls of residence, drinking establishments, nightclubs and hotels.
- Non-residential uses for health services, nurseries and educational establishments.
- Landfill and sites used for waste management facilities for hazardous waste⁶.
- Sites used for holiday or short-let caravans and camping, subject to a specific warning and evacuation plan.⁷

Less vulnerable

- Police, ambulance and fire stations which are not required to be operational during flooding.
- Buildings used for shops, financial, professional and other services, restaurants and cafes, hot food takeaways, offices, general industry, storage and distribution, non-residential institutions not included in “more vulnerable”, and assembly and leisure.
- Land and buildings used for agriculture and forestry.
- Waste treatment (except landfill and hazardous waste facilities).
- Minerals working and processing (except for sand and gravel working).
- Water treatment works which do not need to remain operational during times of flood.
- Sewage treatment works (if adequate measures to control pollution and manage sewage during flooding events are in place).
- Flood control infrastructure.
- Water transmission infrastructure and pumping stations.
- Sewage transmission infrastructure and pumping stations.
- Sand and gravel working.
- Docks, marinas and wharves.
- Navigation facilities.
- Ministry of Defence installations.
- Ship building, repairing and dismantling, dockside fish processing and refrigeration and compatible activities requiring a waterside location.
- Water-based recreation (excluding sleeping accommodation).
- Lifeguard and coastguard stations.
- Amenity open space, nature conservation and biodiversity, outdoor sports and recreation and essential facilities such as changing rooms.
- Essential ancillary sleeping or residential accommodation for staff required by uses in this category, subject to a specific warning and evacuation plan.

Water-compatible development